

## Emergency Support Function #13 PUBLIC SAFETY & SECURITY

### Lead Agency

- Virginia State Police (VSP)

### Support Agencies and Organizations

- Department of Alcoholic Beverage Control (ABC)
- Department of Conservation and Recreation (DCR)
- Department of Corrections (DOC)
- Department of Forestry (VDOT)
- Department of Game and Inland Fisheries (DGIF)
- Department of Military Affairs (DMA)
- Department of Motor Vehicles (DMV)
- Virginia Department of Transportation (VDOT)

### Purpose

Emergency Support Function (ESF) #13 integrates state-level public safety and security capabilities and resources to support the full range of incident management activities associated with potential or actual incidents.

### Scope & Applicability

ESF #13 provides a mechanism for coordinating and providing support to local authorities to include non-investigative/non-criminal law enforcement, public safety, and security capabilities and resources during potential or actual incidents.

ESF #13 capabilities support incident management requirements including personnel and critical infrastructure protection, security planning and technical assistance, technology support, and public safety in both pre-incident and post-incident situations.

ESF #13 generally is activated in situations requiring extensive assistance to provide public safety and security and where local government resources are overwhelmed or are insufficient, or in pre-incident or post-incident situations that require protective solutions or unique capabilities.

### Policies

- All agencies assigned responsibilities within this ESF will develop and maintain the necessary plans, standard operating procedures, mutual aid agreements, and model contracts to successfully accomplish their tasks.
- State and local government law enforcement agencies, and recognized private sector and Federal authorities have - within certain prescribed jurisdictional limits - primary responsibility for public safety and security, and typically are the first line of response and support in these functional areas.
- Through ESF #13, state or other law enforcement resources – when requested or required, as appropriate – are integrated into the incident command structure using National Incident Management System (NIMS) principles and protocols.
- The ESF #13 lead agency facilitates coordination among supporting agencies to ensure that communication and coordination processes are consistent with stated incident management missions and objectives.

- This annex does not usurp or override the policies or Mutual Aid Agreements of any local government, private sector law enforcement agency, or Federal agency. The Mutual Aid Agreements between other law enforcement agencies will stand alone on their own merit and agreement.

### **Organizational Structure**

VSP coordinates the provision of state law enforcement assistance to localities.

Local law enforcement officials are responsible for services within their jurisdictions. State assistance is provided within jurisdictions only when requested by local government officials.

VSP is organized geographically into seven Field Divisions to support its mission.

### **Concept of Operations**

In the event of an emergency or disaster, VSP will follow the procedures outlined in the Department of State Police Emergency Operations Manual and Critical Incident Plan, published separately. These manuals provide step-by-step procedures for effective organization, logistics and tactics used in situations requiring a coordinated effort. The manuals are designed to outline the Department's established standard operations procedures. It is not intended to embrace all of the details of various contingencies or our response to them; rather, it is designed to provide sufficient guidance and direction to enable the development and deployment of more detailed operational plans. There is sufficient latitude to allow the on-site supervisor to tailor the emergency operational plan to a specific operation. If needed, other state law enforcement agencies will supplement manpower and resources. Concerning logistics, VSP personnel operating in a disaster situation, will utilize the Department's supplies and equipment. Supplemental personnel from other state agencies and quasi-public organizations will utilize supplies and equipment provided by

the parent agency, unless otherwise furnished by VSP.

The Governor will authorize the use of Virginia National Guard (VANG) resources to provide law enforcement services should an emergency or disaster situation warrant such action. VANG units will be given mission type or specific orders only; they will not be assimilated into state or local law enforcement organizations without proper direction.

Private security agencies or volunteers will only be used if they are sworn and trained special deputies or auxiliary police, and such personnel will be the responsibility of the public safety agency which appoints and utilizes them.

Although local civil authorities have primary responsibility, the situation may quickly exceed their capability requiring them to request state assistance. The procedures for requesting state assistance for civil disorder and counter-terrorist activities are the same as any other request for assistance from the state.

VSP's Virginia Criminal Information Network (VCIN) is used by the VEOC for emergency notification and warning. Local law enforcement usually serves as the local 24-hour warning point and provides other communications services as well.

Law Enforcement agencies will utilize a communication system known as Commonwealth Link to Interoperable Communication (COMLINC) for interoperability communication purposes during a large event to include disasters or civil disturbances. This interoperability communication is between local and state regional public safety agencies. VSP will be responsible for activating and deactivating the COMLINC system from their Division Headquarters. The users of the COMLINC will only use plain language or common language. No 10-codes will be used while the radios are switched over to the COMLINC mode.

## Roles & Responsibilities

### Virginia State Police

- Provide law enforcement personnel and services throughout the Commonwealth.
- Assist with local law enforcement to provide personnel and specialized services to include but not limited to field communications, aircraft support, and command post resources.
- Provide a coordinated response effort during disaster incidents through the allocation of personnel in security staffing, traffic control, and evacuation procedures.
- Provide primary and supportive investigative services throughout the Commonwealth.
- Request other ESF #13 agencies in intelligence sharing and the allocation of specific resources as necessary.

### Department of Alcoholic Beverage Control

- Support requests for public safety and security from the Virginia State Police that are within the agency's capabilities and within the parameters of other operational commitments, existing agreements, protocols, and statutes as required

### Department of Conservation and Recreation

- Support requests for public safety and security from the Virginia State Police that are within the agency's capabilities and within the parameters of other operational commitments, existing agreements, protocols, and statutes as required

### Department of Corrections

- Support requests for public safety and security from the Virginia State Police

that are within the agency's capabilities and within the parameters of other operational commitments, existing agreements, protocols, and statutes as required

### Virginia Department of Forestry

- Provide public safety such as traffic control and criminal investigation and law enforcement officers with statewide jurisdiction along with supporting equipment such as 4 wheel drive vehicles, and all terrain vehicles.
- Provide bloodhounds and handlers to support man tracking operations.
- Provide aerial survey and reconnaissance with the agencies to support public safety operations.
- Provide nationally qualified incident management team personnel to provide command and control functions in support of public safety operations.

### Department of Game and Inland Fisheries

- Support requests for public safety and security from the Virginia State Police that are within the agency's capabilities and within the parameters of other operational commitments, existing agreements, protocols, and statutes as required

### Department of Military Affairs

- Physical security/critical infrastructure protection to including building security and sensitive site protection.
- Civil disturbance response to include show of force and riot control agents.
- Security and protection for dignitaries and work crews.
- Traffic direction and control.

- Escort emergency equipment, support joint patrols and ride-alongs, and transport law enforcement
- Provide area security and patrols.
- Provide security at custody facilities.
- Provide reserve, quick reaction force.

Areas of responsibility to be addressed include: law enforcement.

#### Department of Motor Vehicles

- Support requests for public safety and security from the Virginia State Police that are within the agency's capabilities and within the parameters of other operational commitments, existing agreements, protocols, and statutes as required
- Provide driver license and vehicle registration information to law enforcement for investigatory purposes.

#### Virginia Department of Transportation

- Facilitate, in coordination with the State Police and affected local governments, traffic movement during emergencies and other incidents as required.

### **Authorities & References**

#### *Authorities*

- Virginia Emergency Services and Disaster Laws

#### *References*

- Department of State Police Emergency Operations Manual and Critical Incident Plan
- Emergency Management Accreditation Program (EMAP) 4.6.3: The emergency operations/response plan shall identify and assign specific areas of responsibility for performing essential functions in response to an emergency or disaster.

## **Attachment 1 – Traffic Control**

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### **Purpose**

VSP will assist localities, in coordination with VDOT, to provide for the orderly flow of highway traffic in and around areas affected by emergencies. In the event that interstate highways are needed for evacuation or military mobilization VSP will under most circumstances coordinate traffic control operations.

### **Organizational Structure**

Local law enforcement officials are responsible for highway and street traffic control within their jurisdictions. City maintenance crews and local VDOT residency shops routinely provide for traffic control in conjunction with highway maintenance and repair activities. VDOT residency shops are, in effect, local resources. State assistance is provided when local resources are overwhelmed and requested.

### **Concept of Operations**

As appropriate, VSP will provide traffic control assistance to localities in coordination with the VERT and VDOT Operations and Security Division (OSD). Such assistance will be in accordance with the VSP Disaster Plan, Critical Incident Plan, Virginia Traffic Improvement Plan, and the Evacuation & Re-entry Annex.

VDOT in conjunction with VSP will open essential routes for the delivery of goods and the movement of people in support of emergency operations. They will also monitor traffic movement and provide current information to the VEOC.

During large-scale evacuations, wherein large numbers of evacuees are traveling on highways from one locality to another, VSP will assist to facilitate such movement and to minimize traffic congestion. This will require close coordination with the VEOC and the VDOT Traffic Control Center.

## Attachment 2 – Civil Disturbance and Terrorism

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### Purpose

To set forth procedures for providing state law enforcement personnel and equipment to assist local law enforcement agencies with large-scale evacuations, civil disturbances, or other emergency situations where local law enforcement capabilities are or, likely to be, overwhelmed.

### Organizational Structure

VSP will provide assistance to local law enforcement agencies as needed to respond to an emergency situation. If the situation is more than the local police and the VSP can reasonably handle the Virginia National Guard may be requested.

### Concept of Operations

If local law enforcement personnel are unable to cope with an emergency situation, VSP should be requested and the VEOC will be notified. The requesting local authority should contact the nearest State Police Division Headquarters. VSP will make proper notification through their chain of command of their responsibilities and obligations to the Governor.

If the combined local and State Police forces are unable to contain a civil disturbance or terrorist act, the Superintendent of State Police, in concert with local authorities, should notify the Governor, through the VERT, to immediately request that the National Guard be called out. If the Governor determines that VANG assistance is necessary, he will, through the Adjutant General, designate the units to be called out and specify their assignments.

The VANG assistance will be a complement to, but not a substitute for, civil law enforcement during civil disturbances or terrorist acts. The VANG may also be called into active federal service by the President of the United States for an incident that exceeds the full capabilities of local and state government resources.

When the situation is one of life and death, local VANG unit commanders may respond to emergency mission-type requests received directly from civil authorities within their supported jurisdictions without waiting for higher approval and will document exceptions as necessary.

Security must be provided for fire service and EMS personnel when they are working in areas subject to hostile actions. In addition, security must be maintained during emergencies for critical or essential facilities such as public shelters, essential communications facilities, hospitals, etc. VSP will follow the procedures outlined in the VSP Tactical Field Force Manual. The VSP Tactical Teams to include K-9's will also be utilized.

If no evidence of security is present in areas affected by the disaster, looting and other criminal activities are likely to occur. All persons suspected or accused of committing criminal acts will be treated in the same manner as would be the case during non-disaster situations. VSP personnel will be guided by the Critical Incident Plan and VSP Disaster Plan.