

Emergency Support Function #14 RECOVERY & MITIGATION

Lead Agencies

- Virginia Department of Emergency Management (VDEM)
- Department of Housing and Community Development (DHCD)

Support Agencies and Organizations

- Virginia Department of Social Services (VDSS)
- Department of Behavioral Health and Disability Services (DBHDS)
- Virginia Employment Commission (VEC)

- Virginia Voluntary Organizations Active In Disasters (VAVOAD)
- Virginia Department of Agriculture and Consumer Services (VDACS)
- Department of Medical Assistance Services (DMAS)
- State Corporation Commission (SCC)
- Department of Education (DOE)
- Virginia Department of Transportation (VDOT)
- Virginia Community College System (VCCS)
- Other Economic Crisis Strike Force agencies
- Other State Agencies as Appropriate

Purpose

Emergency Support Function (ESF) #14 provides a framework to facilitate short, interim, and long term recovery from a disaster. In the short term, ESF #14 provides support to private individuals and businesses and to local governments and nongovernmental organizations (NGOs). For long term community recovery, ESF #14 enables communities to overcome the consequences of a severe incident such as the destruction of critical infrastructure and the disruption of social and economic vitality.

The objective is to rebuild the economic fabric of the community in a coordinated and timely manner in order to retain and enhance the economic base of the community to the maximum extent feasible. The overall mission is to rebuild businesses and develop new economic opportunities, with the goal of creating sustainable, more resilient, economically viable communities. Mitigation strategies will be integrated into every phase of the recovery process to the maximum extent feasible utilizing local, regional, and state mitigation plans in place as well as plans and strategies developed specific to the event. The state Mitigation Plan is a compendium plan of the Commonwealth of Virginia Emergency Operations Plan (COVEOP).

Recovery initiatives begin with an impact analysis of the incident, program support, and deployment of federal and state resources. Efforts expand to initiate and coordinate programs to assist in the comprehensive economic, social, and physical recovery and reconstruction of communities that have been impacted by large-scale disasters. Both short term and long term efforts focus on community recovery, but also on mitigation efforts that reduce or eliminate risks and losses from future incidents.

Scope & Applicability

The policies and concepts in this ESF apply to appropriate federal and state agencies following an incident declared as a major disaster by the President.

ESF #14 support will vary depending on the magnitude and type of incident and the potential for long-term and severe consequences. The short term components of ESF #14 will be activated for any incident that receives a 'declaration of major disaster' from the President. Under certain circumstances, ESF #14 may be activated for an incident that does not receive a federal declaration. The long term components of ESF #14 will likely be activated for large-scale or catastrophic incidents that require Federal assistance to address significant long-term impacts in the affected area (e.g.,

impacts on housing, businesses and employment, community infrastructure, and social services). In addition, the Code of Virginia defines ‘economic disaster’ and identifies situations which may stimulate the activation of the Economic Crisis Strike Force. The Governor may activate the Strike Force for economic crisis situations which adversely affect the welfare of the citizens of the Commonwealth.

Policies

- All agencies assigned responsibilities within this ESF will develop and maintain the necessary plans, standard operating procedures, mutual aid agreements, and model contracts to successfully accomplish their tasks.
- ESF #14 will begin the recovery process for any disaster with the implementation of short term disaster relief programs by non-governmental organizations and federal and state programs authorized by a presidential declaration of major disaster.
- ESF #14 recognizes the primacy of affected local governments and the private sector in defining and addressing risk-reduction and long-term community recovery priorities.
- Federal agencies may be requested to continue to provide recovery assistance under independent authorities to the state and local governments; the private sector; and individuals, while coordinating activities and assessments of need for additional assistance.
- The initiatives of the Governor and the Economic Crisis Strike Force will be tailored to the needs of the impacted communities and will utilize new and existing programs.
- Partnership with federal agencies will be based on the type, extent, and duration of the event, as well as the expected

duration of the recovery period and availability of federal resources.

- Long-term community recovery and mitigation efforts are forward-looking and market-based, focusing on permanent restoration of infrastructure, housing, and the local economy, with attention to mitigation of future impacts of a similar nature, when feasible.
- ESF #14 federal and state efforts will apply loss reduction building science expertise to the rebuilding of critical infrastructure.

Organizational Structure

The Governor will determine the need for high-level oversight of the process of reconstruction and redevelopment of the impacted communities.

The Governor may activate the Economic Crisis Strike Force (ECSF), led by the Secretary of Commerce and Trade, in coordination with other Secretariats as appropriate, to organize and direct redevelopment activities.

The Governor and the Secretary of Commerce and Trade will determine the mission and scope of the ECSF based on the sectors of the community that need redevelopment or reconstruction – such as infrastructure, economic structure, human services or special accountability issues. The strategy for long-term recovery should encompass, but not be limited to, land use, public safety, housing, public services, transportation services, education, business and industry, employment, health care, natural and cultural resources, non-government service providers and financial continuity and accountability.

The ECSF will establish the organization, plan the strategies, and oversee the efforts to accomplish the mission.

The operations of the Economic Crisis Strike Force, a separate entity under the direction of the Secretary of Commerce and Trade, shall be

closely coordinated with the operations of the Joint Field Office to avoid duplication of services and exhausting the resources of state agencies classified as both primary and support agencies under ESF #14, as well as members of the Economic Crisis Strike Force.

Concept of Operations

ESF #14 provides the coordination mechanisms for the Commonwealth to:

- Assess the social and economic consequences in the impacted area and coordinate Federal and state efforts to address long-term community recovery issues resulting from an incident.
- Partner with the federal disaster assistance agencies to implement short term recovery programs for private individuals and businesses and for local governments, public services authorities and certain non-profit organizations.
- Coordinate the state's participation in recovery operations with FEMA, SBA and other federal agencies co-located in the Joint Field Office or other command center;
- Develop a recovery strategy that addresses, but is not limited to, infrastructure (land-use, transportation, housing, and public services), economic development, and human services (education, public health, medical care, behavioral health services).
- Advise on the long-term recovery implications of response activities and coordinate the transition from response to recovery in field operations.
- Work with local governments; NGOs; and private-sector organizations to conduct comprehensive market disruption and loss analysis and develop a market-based comprehensive long-term recovery plan for the affected community.

- Identify appropriate Federal programs and agencies to support implementation of the long-term community recovery plan, ensure coordination, and identify gaps in available resources.
- Avoid duplication of assistance, coordinate, to the extent possible, program application processes and planning requirements to streamline assistance, and identify and coordinate resolution of policy and program issues.
- Determine and identify responsibilities for recovery activities.
- Provide a vehicle to maintain continuity in program delivery among all support agencies, and with appropriate local governments and other involved parties, to ensure follow through of recovery and hazard mitigation efforts.

Hazard Mitigation Plan

The Commonwealth of Virginia maintains a Standard Hazard Mitigation Plan to compliment short and long-term recovery efforts (secure, non-public text). This document fulfills the states mitigation planning requirements (44 CFR §201.4) of the Disaster Mitigation Act of 2000 (DMA2K; Public Law 106-390, signed into law October 10, 2000). The DMA2K amends the 1988 Robert T. Stafford Disaster Relief and Emergency Assistance Act, and reinforces the importance of mitigation planning, emphasizing planning for disasters before they occur.

This document outlines goals, categories, and strategies for the Commonwealth that will reduce or prevent injury from natural and human-caused hazards to citizens, state facilities, and critical facilities.

Roles & Responsibilities

Virginia Department of Emergency Management

- Coordinate overall resources in order to maximize recovery, individual assistance, and mitigation.

Department of Housing and Community Development

- Under the direction of the Secretary of Commerce and Trade, facilitate the long-term recovery of communities impacted by major disasters in the Commonwealth by providing access to available state and federal housing and community development resources.

Virginia Department of Social Services

- Coordinate with VDEM and DHCD during mass sheltering events to facilitate case management for housing and relocation services for displaced persons whose needs extend beyond the 30-day State Managed Shelters limit.

Department of Behavioral Health and Disability Services

- Coordinate with VDEM, VAVOAD, and other ESF-14 agencies as required, to help provide services to assist people whose lives and behavioral health have been negatively impacted from events.

Virginia Employment Commission

- In conjunction with other agencies, to assist with recovery, economic growth and stability by delivering and coordinating workforce services.

Virginia Voluntary Organizations Active in Disasters

- Coordinate with VDEM, DHCD, VDSS, and other agencies in bringing together voluntary, religious, and civic

organizations to assist in meeting specific housing, sheltering, and personal needs for people affected by disasters.

Virginia Department of Agriculture and Consumer Services

- Assist with recovery of agricultural resources and entities as needed.
- Coordinate with the Department of Historic Resources with the recovery of historical resources as needed through ESF #11.

Department of Medical Assistance Services

- Aid in the recovery of an impacted area by assisting in the coordination and delivery of physical and behavioral medical assistance to the affected population.

State Corporation Commission

- Monitor the restoration of electric power and natural gas services and assist in the acquisition of information related to the energy infrastructure of a site.

Department of Education

- Work with local school boards, to assist in the opportunity for affected students to ensure and resume their opportunity for learning and academic achievement.

Virginia Department of Transportation

- Maintain the state highway system, to include debris clearance and removal from highways, roads, bridges, and state-owned property.
- Restore highways, roads, and bridges which are a responsibility of the VDOT; and assist cities and counties in the restoration of highways, roads and bridges, upon request (accounts receivable basis).

- Coordinate emergency engineering services for highway operations.

Virginia Community College System

- In collaboration with Virginia communities and ESF #14 agencies, assist in the recovery and redevelopment of the economic base of the affected area by providing interaction with other government agencies, and workforce training.

Economic Crisis Strike Force Agencies

- Provide a single point of contact for citizens in affected communities to assist with accessing available government and private sector services and resources.
- Assist localities in developing short-term and long-term strategies for addressing the economic crisis.
- Identify opportunities for workforce retraining, job creation, and new investment.

Authorities & References

Authorities

- Virginia Emergency Services and Disaster Laws
- Code of Virginia § 2.2-205.1 – Economic Crisis Strike Force

References

- EMAP 4.6.4: The recovery plan or strategy shall address short- and long-term recovery priorities and provide guidance for restoration of critical functions, services, vital resources, facilities, programs, and infrastructure to the affected area.