Curtis Brown Chairman VDEM

Hon Kevin W. Hall Sheriff Vice Chairman City of Covington

David A. Von Moll Treasurer Comptroller



Dorothy Spears-Dean Deputy State Coordinator VDEM (804) 840-7260

Terry D. Mayo Board Administrative Assistant VDEM (804) 718-9026

#### **COMMONWEALTH of VIRGINIA**

Virginia 9-1-1 Services Board

#### Meeting Agenda March 11, 2021 10:00 am Virtual Meeting

Mary M. Blowe	1. Call Meeting of the Board to Order
Chief Financial Officer City of Winchester	2. Approval of the Minutes from January 14, 2021
Thomas A. Bradshaw Captain	3. NGS Bureau UpdateDeputy State Coordinator
Virginia State Police	4. NG9-1-1 Deployment UpdateRegional Outreach Division Director
Gary Critzer Emergency Mgmt/ EMS Dir City of Waynesboro	5. NG9-1-1 Funding and Amendment RequestsPGC Committee Chair
Terry Ellis	6. FY 2023 PSAP Grant GuidelinesPGC Committee Chair
Comcast	7. E-911 Border Response WorkgroupDeputy State Coordinator
R. Scott Garber Fire Chief City of Staunton	
Danny Garrison Richmond Ambulance Authority	8. Old Business:
•	• 9-1-1 Cost StudyDeputy
Pete Hatcher AT&T	State Coordinator
Jeffrey T. Merriman Verizon Communications	
Nelson P. Moe	9. New Business:
CIO VITA	Sustainable Funding Committee  ReportCommittee Chair
Kelvin Wright Chief of Police City of Chesapeake	Regional Advisory Council (RAC) Report Deputy State Coordinator
Jolena Young Twin County	State Coordinator
	10. Public Comment
	11. Adjourn Meeting of the Board

#### Next Meeting – May 13, 2021



# 9-1-1 Services Board Meeting

Date: March 11, 2021







## Agenda

- Welcome and Remarks from Chairman
- Approval of Minutes
- Bureau Update
- E-911 Border Response Workgroup
- NG9-1-1 Deployment Update
- NG9-1-1 funding and amendment requests
- FY 23 PSAP Grant Guidelines
- Old/New business
- Public comment
- Adjourn meeting





# Bureau Update

#### Areas of Focus

- Trends/Observations
- Synergistic Opportunities
- E-911 Border Response Workgroup
- SB 1302
- Board Committees
- Bureau Staffing



### Synergistic Opportunities

- Vaccine Reporting
- Virginia Emergency Support Team (VEST) and Virginia Emergency Operations Center (VEOC) Support
- Federal 9-1-1 Grant
- Additional Support



### E-911 Border Response WG

 A budget amendment (Item 391 #1h) from the 2020 Special Session of the Virginia General Assembly directs the following:

The Secretary of Public Safety and Homeland Security shall establish an E-911 Border Response Workgroup. The Workgroup shall assess the deficiencies related to the timely routing of 911 calls to the appropriate public-safety answering point (PSAP) across either state or county borders. At a minimum, the workgroup should work with stakeholders to collect information on problems with the current system and processes; review mitigation solutions already implemented by localities and citizen groups; determine best practices; and provide inputs and recommendations to the General Assembly on technology, training, and compensation that would be necessary to address the identified deficiencies. The Secretary shall provide the recommendations of the Workgroup to the Governor and General Assembly no later than April 1, 2021.



### Representatives

- Virginia Office of Secretary of Public Safety and Homeland Security
- Virginia General Assembly
- Virginia Citizens
- Virginia 9-1-1 Services Board
- National 9-1-1 Leaders/SDO Representatives
- State 9-1-1 Coordinators
- 9-1-1/PSAP Community
- Emergency Management Community

### Approach



- Governance
- Technology/NG9-1-1 Deployment
- Equipment, Operations & Mitigation Strategies
- 9-1-1 Personnel & Training
- Funding & Compensation

9-1-1 Systems and Processes Functional Areas



#### Schedule

Date	Time	Topic	
January 26, 2021	11 am to 1 pm	Kick-off and	
January 20, 2021		Governance	
February 9, 2021	11 am to 1 nm	Technology/NG9-1-1	
rebluary 9, 2021	11 am to 1 pm	Deployment	
		Equipment,	
February 23, 2021	11 am to 1 pm	Operations &	
		Mitigation Strategies	
March 0, 2021	11 om to 1 nm	9-1-1 Personnel &	
March 9, 2021	11 am to 1 pm	Training	
March 22 2021	11 am to 1 pm	Funding &	
March 23, 2021	11 am to 1 pm	Compensation	
March 30, 2021	11 am to 1 pm	Wrap-up	

#### **Outcomes**

- Report completed by April 1st
- Collective community will need to determine how to implement recommendations contained in the report



## SB 1302 (988 Legislation)

 Established the Crisis Call Center Fund and the collection process of 988 charges

 The Department of Behavioral Health and Developmental Services (DBHDS) is the lead agency



## SB 1302 (988 Legislation)

- The bill creates a \$0.12 surcharge on postpaid wireless charges and a \$0.08 surcharge on prepaid wireless charges collected by TAX to be used for establishing and administering the crisis call center
- The bill also increases the wireless E-911 surcharge from \$0.75 to \$0.82 and the prepaid wireless E-911 charge from \$0.50 to \$0.55



## SB 1302 (988 Legislation)

Outreach to DBHDS for additional information

Webinar for 9-1-1 community





# NG9-1-1 Deployment Update



### Current Deployment Budget

- Original Funding Estimate = \$55,348,197.32
- Current Funding Awards = \$58,993,653.32
  - Current & Upcoming Funding Awards = \$61,083,428.00
    - (Amendments as necessary)
- Connectivity Costs
  - Original Funding Allowance = \$25,347,581.05
  - 63% of PSAPs costs are known
  - Current Funding Updates = \$10,717,579.81
  - Current Savings = \$7,032,923.93

### Deployment Consideration

- Difficulty aligning all full i3 standard components including:
  - readiness of diverse redundant connectivity, data, hardware and software
- Delays in scheduling operational readiness testing (ORT) and cut over dates affects the proposed deployment schedule
- Determine feasibility of implementing a transitional deployment solution
  - Deploy legacy PSAP gateways (CHE not i3)
  - Provides all the functionality of the ESInet but interface to CHE is not IP



### Deployment Considerations

- Extension of current NG9-1-1 funding awards
   Currently many awards expire before the
   legislative deadline
- At current deployment rate the funding award timeframe will lapse for most before deployments are complete
- Consider future extension of all NG9-1-1 funding awards through June 30, 2023



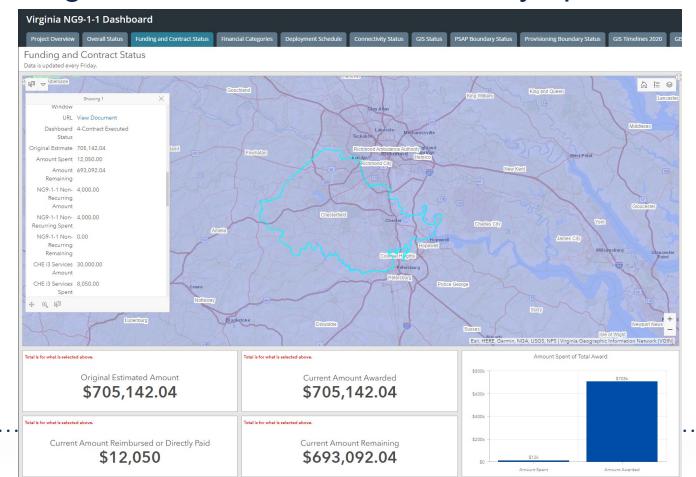
### Deployment Considerations

- § 56-484.16.G "No later than July 1, 2023, the Board shall develop and fully implement NG9-1-1 transition plans to migrate PSAPs and originating service providers from E-911 to NG9-1-1...this date may be extended by the Board for good cause. For purposes of this section, "good cause" means an event or events reasonably beyond the ability of the Board to anticipate or control"
- Consider a future legislative change to the current date in code



#### NG911 Dashboard Enhancements

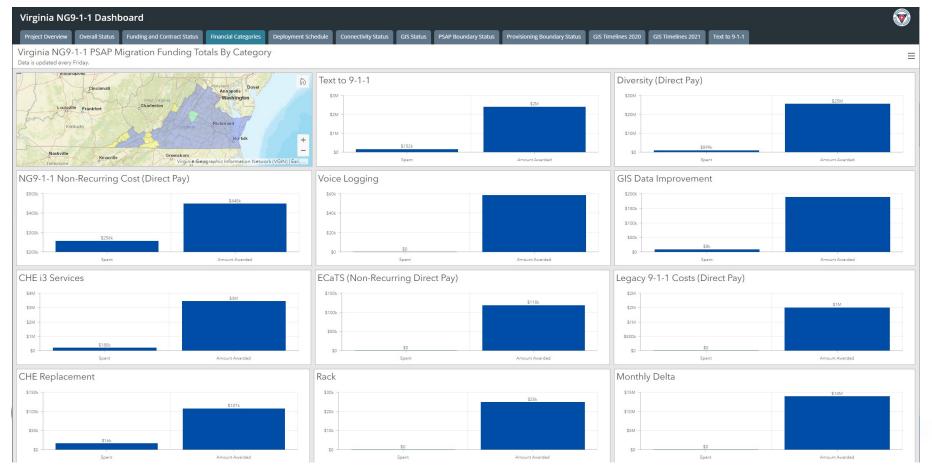
 Added financial data to show original estimate, current award, amount spent and amount remaining state-wide and PSAP/locality specific





#### NG911 Dashboard Enhancements

 Added financial details regarding amounts awarded and spent per NG911 funding cost categories.





# NG9-1-1 Funding And Amendment Requests







#### Latest Round of Funding Requests

DCADa	Primary Selective Router	Amount		
<b>PSAPs</b>	Regions	Requested		
Bland	Johnson City/Wytheville	\$ 287,522.14		
Dickenson	Blacksburg/Norton	\$ 303,218.08		
Highland	Other	\$ 237,836.66		
Lee	Blacksburg/Norton	\$ 259,636.42		
Norton	Blacksburg/Norton	\$ 265,393.42		
Twin County	Johnson City/Wytheville	\$ 362,954.28		
Wise	Blacksburg/Norton	\$ 352,504.66		
Wythe	Johnson City/Wytheville	\$ 386,136.00		



#### NG9-1-1 Award Amendments

PSAP	Cost Category	Amount of Request	Original Project Cost	New Project Cost	Total Funding Provided To Date	Total Funding Post-Board Approval	Percent Increase (Category Total)	Percent Increase (Project Total)
	CHE i3							
Nothumberland	1 1	\$4,533.64	\$30,000.00	\$34,533.64	\$1,283,785.52	\$1,288,319.16	13%	0%
Spotsylvania	CHE i3 services	\$7,655.66	\$61,877.86	\$69,533.52	\$502,541.74	\$510,197.40	11%	2%
Craig	GIS Data	\$4,500.00	\$0.00	\$4,500.00	\$243,566.74	\$248,066.74	100%	2%
Fredericksburg	CHE i3 services	\$47,001.16	\$30,000.00	\$77,001.16	\$1,257,229.14	\$1,304,230.30	61%	4%
Augusta	CHE i3 services	\$2,580.00	\$30,000.00	\$32,580.00	\$477,319.16	\$479,899.16	8%	1%
Charlotte	CHE i3 services	\$32,259.76	\$30,000.00	\$62,259.76	\$748,258.17	\$780,517.93	52%	4%
Culpeper	CHE i3 services	\$3,498.57	\$30,000.00	\$33,498.57	\$512,918.16	\$516,416.73	10%	1%
Madison	Voice Logger	\$6,534.44	\$3,250.00	\$9,784.44	\$390,441.04	\$396,975.48	67%	2%
Salem	Recurring Costs (Montly Delta)	\$63,838.08	\$0.00	\$63,838.08	\$314,654.83	\$378,492.91	100%	20%



#### NG9-1-1 Award Amendments

PSAP	Cost Category	Amount of Request	Original Project Cost	New Project Cost	Total Funding Provided To Date	Total Funding Post-Board Approval	Percent Increase (Category Total)	Percent Increase (Project Total)
Fauquier	Text to 9-1-1	\$10,120.74	\$30,000.00	\$40,120.74	\$321,586.24	\$331,706.98	25%	3%
Fauquier	Monthly Delta	\$5,676.72	\$140,568.24	\$146,244.96	\$331,706.98	\$337,383.70	4%	2%
New Kent	CHE i3 services	\$40,756.88	\$30,000.00	\$70,756.88	\$357,145.72	\$397,902.60	58%	11%
Loudoun	CHE i3 services	\$9,405.14	\$31,334.76	\$40,739.90	\$968,212.14	\$977,617.28	23%	1%
Fredericksburg	CHE i3 services	\$25,675.87	\$77,001.16	\$102,677.03	\$1,304,230.30	\$1,329,906.17	25%	2%
Dinwiddie	GIS	\$1,224.85	\$30,000.00	\$31,224.85	\$711,854.50	\$713,079.35	4%	0%
Patrick	CHE i3 services	\$3,203.00	\$15,000.00	\$18,203.00	\$247,360.96	\$250,563.96	18%	1%
Franklin County	CHE i3 services	\$1,568.00	\$15,000.00	\$16,568.00	\$245,949.56	\$247,517.56	9%	1%
Richmond County	CHE i3 services	\$19,627.02	\$30,000.00	\$49,627.02	\$498,177.70	\$517,804.72	40%	4%
Louisa	CHE i3 services	\$6,750.00	\$27,632.15	\$34,382.15	\$369,675.89	\$376,425.89	20%	2%





# FY 23 PSAP Grant Program Guidelines





### **Old Business**



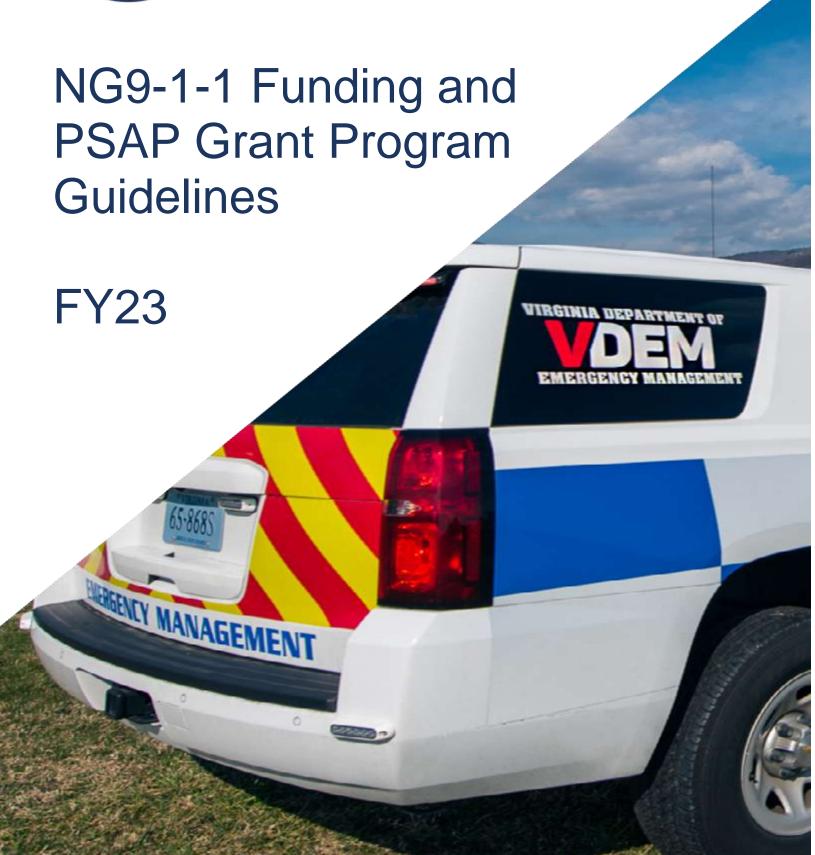
### New Business

# Adjourn

- Public Comment
- Motion to adjourn meeting
- Next meeting is scheduled for May 13<sup>th</sup>







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#### INTRODUCTION

#### **Executive Summary**

The Commonwealth's Next Generation 9-1-1 (NG9-1-1) is underway. The current analog network that provides 9-1-1 call delivery to Virginia Public Safety Answering Points (PSAPs) is being phased out. Over the next few years, 9-1-1 service providers will be decommissioning the selective router pairs that comprise the foundation of this legacy analog network. To address this issue, the 9-1-1 Services Board (the "Board") conducted an NG9-1-1 Feasibility Study in 2015 and made the decision to transition to a statewide IP-based infrastructure, known as an Emergency Services IP Network (ESInet). With planning efforts completed, the Board is now focused on implementing NG9-1-1 throughout the Commonwealth. There are two local contracts for NG9-1-1 services, both with AT&T – the Fairfax and Virginia Beach contracts. If a locality chooses a solution other than AT&T, the locality is responsible for interoperability with the AT&T solution (see Appendix A).

The primary focus of the current PSAP Grant Program Guidelines is to lay out the process for determining and allocating funding for allowable NG9-1-1 migration costs during the multi-year NG9-1-1 deployment period, and to continue to provide funding for 9-1-1 and GIS education and training in FY23. As a result, these guidelines contain two programmatic areas:

- NG9-1-1 Migration Program
- PSAP Education Program (PEP)

The NG9-1-1 Migration Program provides funding for NG9-1-1 migration expenses for eligible program participants throughout the Board established deployment period. Participants eligible to receive funding are primary PSAPs and secondary PSAPs currently served by a selective router pair. The amount of funding these PSAPs can receive is based on the analysis contained in the NG9-1-1 Migration Proposal. The purpose of the MP is to provide information about prerequisite work needed within the PSAP, expected costs, and funding provided by the Board for a NG9-1-1 solution. Eligible PSAPs have already received an MP based on the AT&T solution. The goal of this document is to provide each PSAP/locality with all of the information needed to evaluate each NG9-1-1 solution and determine whether it will meet local needs.

Funding is provided to address items specifically identified in the proposal document. As a result, many items eligible for funding in previous grant guidelines will no longer be funded. PSAPs will demonstrate their acceptance

of the information included in the MP by completing a Proposal Acceptance Letter (PAL). The MP and PAL will be considered a FY23 NG9-1-1 Migration Program funding application.

The PEP provides funding to primary PSAPs for the purpose of obtaining 9-1-1 and GIS education and training. PSAPs have two funding options:

- \$3,000 per primary PSAP for individual PEP requests
- \$4,000 per primary PSAP for multi-jurisdictional PEP requests

This document contains information about the rules and requirements governing the PSAP Grant Program, the types of projects eligible for funding, and instructions for completing and submitting the grant application. Information for funding and grant programs contained in these guidelines supersedes programmatic information contained in guidelines from previous years. The final authority to administer this grant program rests with the Board. The Board can amend, alter, or change these guidelines, as well as require the Grant Committee to undertake additional responsibilities not already specified in the guidelines. Requests from PSAPs for exceptions to the guidelines are discouraged.

#### What is the PSAP Grant Program?

The PSAP Grant Program will financially assist primary PSAPs and secondary PSAPs currently served by a selective router pair with NG9-1-1 migration costs identified in each PSAP's MP. The program also provides funding to primary PSAPs for 9-1-1 and GIS education and training prior to NG9-1-1 deployment. Funding is made available through the Code of Virginia and administered by the Board. Funding is limited to those projects that fall within the programmatic areas identified in the guidelines. As a result, requests from PSAPs for exceptions to the guidelines are discouraged.

The PSAP Grant Program has been established in the Code of Virginia, §56-484.17(D):

Wireless E-911 Fund; uses of Fund; enforcement; audit required:

... 40 percent of the Fund-shall be distributed to PSAPs or on behalf of PSAPs based on grant requests received by the Board each fiscal year. The Board shall establish criteria for receiving and making grants from the Fund, including procedures for determining the amount of a grant

and payment schedule; however, priority shall be given to grants that support the deployment and sustainment of NG9-1-1.

#### **PSAP Grant Committee (PGC)**

The Board chair makes appointments to the PSAP Grant Program's Grant Committee. Membership to the PGC will be staggered and appointments are made for three-year terms. Members can be reappointed for only one additional consecutive term. Committee members are appointed and serve at the discretion of the Board's chairperson. At all times, the Grant Committee membership shall consist of at least two Board members.

Furthermore, members of the Grant Committee should adequately represent the geographic diversity of the Commonwealth, the varied operational capacities of Virginia primary PSAPs, and public safety professional organizations. Accordingly, a nine-person Grant Committee is established consisting of the following individuals:

- Two Board members (one of which will chair the committee)
- Four primary PSAP representatives (two of which will represent APCO and NENA)
- Three at-large members

Members with the same organizational affiliation will have different reappointment and replacement schedules:

- Replacement/Reappointment Schedule 1:
  - one Board member (co-chair)
  - two primary PSAP representatives (one of which will represent APCO)
  - and two at-large members
- Replacement/Reappointment Schedule 2:
  - one Board member (chair)
  - two primary PSAP representatives (one of which will represent NENA)
  - and one at-large member

Each year, in anticipation of the upcoming grant application cycle, the Grant Committee recommends grant guidelines and funding priorities. This edition of the PSAP Grant Guidelines will function differently. This document provides guidelines for a multi-year funding program to assist PSAPs in the deployment of NG9-1-1 and the FY23 PEP. The Grant Committee will also make recommendations to the Board regarding the development of any criteria for awarding grants, and the proposal of any necessary changes to the administration of the PSAP Grant Program.

The Grant Committee will meet multiple times a year to evaluate all complete and eligible applications. Furthermore, the committee has the discretion to make case by case evaluations and recommendations for approval or disapproval of all submitted applications.

## **Auditing**

The Board shall audit funding received by all recipients to ensure that it was utilized in accordance with the award requirements. If it is determined that the funding was misused, or if the guidelines were not adhered to, the Commonwealth may take appropriate action to the extent permitted by law, including, and not limited to, requiring the return of the funds.

#### **Errors**

If NGS staff discovers that a funding or grant award is not consistent with Board action, NGS staff will notify the PSAP by email about the error and take corrective action.

#### **Definitions**

Call Handling Equipment (CHE) – Telecommunications equipment used to receive calls for service from the public in the PSAP. This equipment must be must be NG9-1-1 ready (see page 8). CHE that is non-vendor supported (NVS), will become NVS during the migration period, or cannot be upgraded to be NG9-1-1 ready will be identified for replacement. This may also apply to technology refreshes of NVS supported hardware or operating systems becoming end-of-support. Funding is available for CHE projects (see page 10). CHE projects may include networking for shared services approaches, hosted solutions with collaborative procurement, and text-to-9-1-1. Bundled CHE purchases may include headsets, time sync, and maintenance.

Computer Aided-Dispatch (CAD) – A computer-based system which aids PSAPs by automating selected dispatching and record keeping activities. Funding for CAD is limited to upgrades or modifications identified in localities' MPs as required for the deployment of NG9-1-1.

GIS Education and Training – PEP awards may support education and training that further the readiness or ability of locality GIS skills to support PSAP GIS needs such as GIS address points, road centerlines, and emergency service and PSAP polygons. Examples include: classes or workshops in creating, editing, and maintaining spatial data used by the PSAP; training on new software used to maintain spatial data used by the PSAP; training that expands methods or techniques of extracting, transforming, and loading (ETL) spatial data for the PSAP or the interoperability of spatial data between systems to meet PSAP needs, such as python or web services training; registration/training fees, lodging, travel assistance for the VAMLIS state conferences only as described on page 18. GIS Education and Training opportunities may be in-person, virtual, or by access to a Subscription-Based Learning Program.

Interoperability – All NG9-1-1 ESInet solutions deployed in Virginia must be interoperable with the Fairfax County NG9-1-1 ESInet (see Appendix A).

Legacy Network Gateway (LNG) – The method to connect TDM-based primary PSAPs and secondary PSAPs currently served by a selective router pair to the ESInet.

Mapping System – A computer-based system to display location information in a geographic information system (GIS) or otherwise on a map within the

PSAP. Funding for mapping systems is limited to upgrades or modifications identified in localities' MPs as required for the deployment of NG9-1-1.

Memorandum of Understanding (MOU) - A formal document that guides and directs the parties of a physical consolidation project in regards to their affiliation and working relationship, inclusive of anticipated future arrangements, for the purposes outlined in the grant application submitted by the parties.

Migration Proposal (MP) – A document that provides information about prerequisite work needed within the PSAP, expected costs, and funding provided by the Board for a NG9-1-1 solution. The goal of the MP is to provide each PSAP/locality with all of the information needed to evaluate the NG9-1-1 solution and determine whether it will meet local needs.

Multi-jurisdictional Agreement (MJA) – A document, signed by appropriate representatives of all PSAPs/localities planning to participate in a Shared Services Project or a multi-jurisdictional PSAP education or training project. It defines their working relationship and commitment to the project. The MJA must be included with the grant application.

Multi-Jurisdictional Projects – A project in which two or more primary PSAPs participate. For the purpose of these grant guidelines, these are physical consolidations and multi-jurisdictional PEP projects.

NG9-1-1 Deployment Period – A period established by the Board during which time PSAPs may submit a NG9-1-1 Migration Program funding request.

NG9-1-1 GIS Projects – A project that relates directly to the preparation of PSAP boundary, road centerline, and address point data based on approved NG9-1-1 data standards, applicable data models, and GIS best practices. These projects must include a long-term data maintenance plan. Funding for any day-to-day work or continued geospatial maintenance is not allowed. NG9-1-1 GIS projects eligible for funding will be based on results of the most recent GIS/MSAG/ALI analyses and identified in the MP.

NG9-1-1 Ready – Call handling equipment with the ability to receive SIP (see definition on page 9) communications natively at the call handling interface. This does not include the text-to-9-1-1 integration component, which can be added at a later date.

Non-Allowable Items – Historically these items have been bricks and mortar, outside security, card key systems, furniture, personnel salaries, benefits,

and local project management time. However, this is not an inclusive list and applicants should seek guidance from NGS staff if they are unsure. In addition, only items that are specifically identified in the MP document as necessary to deploy NG9-1-1 would be eligible for NG9-1-1 funding. As a result, many items eligible for funding in previous grant guidelines will no longer be funded.

Non-Vendor Supported (NVS) - Replacement of CHE during the deployment period, to include hardware and software, that is no longer supported by the vendor to enable primary PSAPs to maintain current service levels. Only NVS CHE and related services will be funded. Failure of a reseller or partner to support hardware/software and/or service does not meet this definition unless there are no other options for support available. Supporting documentation from the vendor must be included with the funding or amendment request as a requirement for funding.

Physical Consolidation – The physical consolidation of two or more primary PSAPs into a single physically combined primary PSAP with an integrated management structure established by MOUs that serves the same constituent population previously served by the independent primary PSAPs. In addition, all parties must benefit directly from the consolidation activities implemented with a grant award. CHE as defined in the guidelines is an allowable project for a physical consolidation project.

Primary Public Safety Answering Point (PSAP) – A PSAP that receives the initial wireless E9-1-1 call as recognized by the Virginia 9-1-1 Services Board as eligible to receive wireless funding.

Proposal Acceptance Letter (PAL) – A document completed by a PSAP that confirms the acceptance of information contained in the MP, the PSAP's intent to deploy NG9-1-1 and execute a contract vehicle with a NG9-1-1 solutions provider within a specific period of time, and identifies a PSAP's preference for Board payment of eligible NG9-1-1 expenses to be incurred.

Public Safety Answering Point (PSAP) – A facility equipped and staffed on a 24-hour basis to receive and process E9-1-1 calls or that intends to receive and process E9-1-1 calls and has notified commercial mobile radio service (CMRS) providers in its jurisdiction of its intention to receive and process such calls.

Recurring 9-1-1 Costs – Periodic costs beyond the initial purchase of 9-1-1 equipment and/or services. With the purchase of 9-1-1 equipment and services, five years of prepaid service is allowable, but the period of cost recovery is limited to the grant award period.

Secondary PSAPs –A PSAP to which 9-1-1 calls are transferred from a primary PSAP. Secondary PSAPs currently served by a selective router pair are eligible to participate in the NG9-1-1 Migration Program, but are not eligible to participate in the PEP or receive funding for CHE or consolidations.

Session Initiation Protocol (SIP) - A protocol specified by the IETF (RFC3261) that defines a method for establishing multimedia sessions over the Internet. Used as the call signaling protocol in VoIP, NENA i2 and NENA i3.

Shared Services Project – Project in which the provisioning and use of 9-1-1 equipment and/or services occurs between two or more PSAPs in order to "share" the funding and resourcing of equipment and software used to process 9-1-1 calls. The purchase of hardware and software is included. Projects are not considered as shared services if they consist solely of a network solution that links together individual systems.

Subscription Based Learning Programs – Online 9-1-1 and GIS education/training events that are purchased on a monthly or yearly basis, and are an eligible expense for the PEP. See pages 20 -23 for additional information.

Supplanting – Grant funds are to be used to supplement, not replace, the portion of the local governments' budgets that pertain to PSAPs. Supplanting occurs when general funds are replaced.

Transitional SIP –This solution uses an IP (SIP) connection to get the voice call directly into the PSAP's CHE.

Wireless E-911 Fund – A dedicated fund consisting of all moneys collected pursuant to the Wireless E-911 surcharge, as well as any additional funds otherwise allocated or donated to the Wireless E-911 Fund.

#### **NG9-1-1 MIGRATION PROGRAM**

## **Eligibility**

Any Virginia primary PSAP and secondary PSAP currently served by a selective router pair are eligible to apply for and receive funding from the NG9-1-1 Migration Program.

## **Funding Amounts**

Any primary PSAP and secondary PSAP currently served by a selective router pair are eligible for full funding during the NG9-1-1 deployment period for items necessary for call routing transitioning to an ESInet. These items will be identified in each primary PSAP's and secondary PSAP's MP. There is no required local match.

If during the funding award period a primary PSAP will be involved in a consolidation project and/or has CHE that becomes NVS, the PSAP would be eligible for funding for these projects up to the following amounts:

- \$200,000 per PSAP participating in a shared services CHE project
- \$150,000 for an individual PSAP CHE project
- \$500,000 per physical consolidation project

Technology refreshes of supported hardware or operating systems becoming end-of-support may also be considered NVS. Secondary PSAPs are not eligible for funding for CHE replacement or consolidation projects.

Shared services projects among PSAPs are strongly encouraged. All jurisdictions participating must be identified in a multi-jurisdictional agreement (MJA) signed by all parties. Shared services projects require that one eligible primary PSAP act as the "host" for the initiative. The "host" will be the fiscal agent responsible for fulfilling all requirements such as reports, control of and accounting for funds, and distribution and control of equipment purchased.

Similar to a shared services project, one of the primary PSAPs participating in a physical consolidation must act as the "host" and is responsible for fulfilling the same requirements. Additional funding may be available for consolidations if substantial NG9-1-1 migration cost savings can be demonstrated. Primary PSAPs interested in obtaining funding for a physical consolidation project must satisfy two prerequisites before receiving funding:

- First, the localities that govern the PSAPs involved in this physical consolidation must sign a MOU in support of a physical consolidation.
- Second, a feasibility study must be completed by the localities using local funds. A copy of the study must be included with application or in consideration of funding for a physical consolidation.

## **Funding Award Period**

Funding awards are for three years from the date approved by the Board. Since NG9-1-1 deployments will be occurring by selective router regions over a multi-year period, portions of a PSAP's funding may not be immediately available and distributed over different fiscal years. All funds must be expended by the end of the award period unless an extension request is approved by the Board.

## **Funding Cycle and Application**

The funding cycle for the NG9-1-1 Migration Program began on July 1, 2018 and will remain open throughout the NG9-1-1 deployment period. A funding application consists of the final version of the MP prepared by NGS staff and a completed PAL.

# **How to Apply/Deadline**

Funding applications will be reviewed and approved on an ongoing basis throughout the NG9-1-1 deployment period. Applications are due by 5 pm no later than 45 calendar days in advance of a scheduled Board meeting. Applications must be submitted electronically to the NG911 Funding and PSAP Grant Program mailbox (psapgrants@vdem.virginia.gov) with required supporting documentation, and copy to the Regional Coordinator.

# **Migration Proposal (MP)**

The purpose of the MP is to provide information about prerequisite work needed within the PSAP, expected costs, and funding provided by the Board for a NG9-1-1 solution. The goal of this document is to provide each PSAP/locality with all of the information needed to evaluate the NG9-1-1 solution and determine whether it will meet local needs. Though the Board is recommending the Fairfax or Virginia Beach contracts with AT&T for NG9-1-1 services, each locality will need to determine the most appropriate path and may use other NG9-1-1 service provider contracts. Since the AT&T solution is the first NG9-1-1 solution deployed in Virginia, a locality that chooses a service provider other than AT&T is responsible for interoperability with the AT&T solution (see Appendix A).

NGS staff will prepare a proposal document for each PSAP and service provider that includes necessary NG9-1-1 implementation steps and recommended participants, a timeline for completing these steps, and related non-recurring and recurring costs to achieve an outcome of i3 geospatial 9-1-1 call routing. This proposal also provides an anticipated NG9-1-1 deployment schedule and anticipated funding.

Although the MP provides a path to achieve geo-spatial routing, regional needs may necessitate that a PSAP transition to NG9-1-1 before this outcome occurs. An implementation step, such as a CHE upgrade, may delay a PSAP's NG9-1-1 deployment date. To minimize legacy 9-1-1 service provider transition costs, all PSAPs currently served by a selective router pair need to transition within a short time period. In this case, a legacy PSAP gateway (LPG) can be set up as a transitional step. This would enable all PSAPs to transition at the same time and for the CHE upgrade to take place afterwards.

Only items that are specifically identified in the MP as necessary to deploy NG9-1-1 would be eligible for funding. As a result, many items eligible for funding in previous grant guidelines would no longer be funded. In addition, cash flow will be closely monitored to maintain the statewide NG9-1-1 deployment schedule established by the Board. As a result, some funding for connectivity to increase redundancy and diversity may need to be addressed after a PSAP transitions to NG9-1-1, as long as service is not degraded.

# **Proposal Acceptance Letter (PAL)**

The PAL confirms the PSAP's acceptance of information contained in the MP and intent to deploy NG9-1-1, as well as the following information:

- PSAP's decision for a NG9-1-1 solution provider
- Interoperability issues related to NG9-1-1 solution provider decision
- Need for a transitional step with current NG9-1-1 deployment schedule
- Delay in increasing redundancy or diversity
- Use of billing agreements

By completing the PAL, a PSAP confirms they understand that a contract vehicle with a NG9-1-1 solutions provider needs to be executed within three months of the Board approving a funding request.

## **Funding Award Amendments**

A PSAP can submit a funding award amendment request for the following reasons:

- An end-of-life notice for CHE is received by the PSAP with an effective date that occurs during the three year NG9-1-1 funding award period
- A previously unidentified issue impacting NG9-1-1 readiness

Funding amounts for CHE are provided in the Funding Amount section on page 11. NGS staff can process an administrative award amendment for NG9-1-1 cost categories under 10% of the total NG9-1-1 project cost. Items with a material cost of more than 10% of the total NG9-1-1 project cost would need to be approved by the Board. The need for a funding award amendment would be documented in the funding award recipient's progress report (see Progress Report section) prepared by NGS.

# **Payment Request Process**

The PSAP Grant Program has a reimbursement cash disbursement policy. Payment requests may be submitted by award recipients after the award period begins and no later than 45 calendar days after the award period ends, (or next business day if the 45<sup>th</sup> day falls on a weekend or holiday) or as adjusted by any award extensions. Only invoices are acceptable forms of documentation and must reflect dates that fall within the actual award period. Payment requests must also be submitted in accordance with a PSAP's spending plan. This plan lays out when approved funding for each NG9-1-1 category will be available and is included in a funding award letter. Payment requests must be sent electronically to the NG911 Funding and PSAP Grant Program mailbox (psapgrants@vdem.virginia.gov) on the appropriate form, along with an invoice(s) and/or receipt(s).

Award recipients must wait until services are performed or goods are received, which must occur during the actual award period, and the corresponding invoices are received and/or paid in order to recover costs. For projects involving milestone payments, invoices may be submitted in accordance with executed contracts. A copy of the payment terms section of an executed contract that identifies the milestones must be included with the payment request. If a participant in a multi-jurisdictional project, other than the fiscal agent, is seeking reimbursement for an award-related expense, the participant must have the written approval of the fiscal agent in order for the reimbursement request to be processed.

In the event that that additional documentation is required from the funding grant recipient to process the payment reimbursement request, the Program Manager shall make the first contact with the funding recipient to request the information. Generally, such requests will be made by email, but can be made by telephone if easier with an email follow up for documentation. The Regional Coordinator for the locality will be copied on the request and follow up emails. The payment request will be held until the additional information is provided and not be partially paid, unless requested by the PSAP.

- If the required information is not received from the funding recipient within ten (10) business days of the request for additional information, the Program Manager will alert the Regional Coordinator for that locality to follow up with the funding recipient. The Regional Coordinator will contact the funding recipient to determine the cause for the delay in response and work with the Program Manager to determine a path forward to getting the required information or rejecting the request.
- If the required information is not received by the Program Manager within twenty (20) business days of the request for additional information, the Program Manager will alert the PSC Coordinator. The PSC Coordinator will determine if additional action is necessary.
- If the required information is not received by the Program Manager within thirty (30) business days of the request for additional information, the Program Manager will summarily reject the Funding Drawdown Request with an email to the grant recipient, copying the responsible Regional Coordinator and PSC Coordinator, asking them to resubmit the non-PEP drawdown request when all of the required information is available.

In addition, payment requests will be held until all required progress reports, or other Board required information, are received.

## **Progress Reports**

NGS staff will prepare quarterly progress reports for all funding award recipients until the award is closed. These reports will be shared with the Grant Committee at the next scheduled meeting after the reports are completed.

## **Award Extension Requests**

The Board will determine the process for PSAPs to request an award extension and NGS staff will advise award recipients.

#### **Award Closure**

The Board will determine the process for PSAPs to close their award and NGS staff will advise award recipients.

## **PSAP EDUCATION PROGRAM (PEP)**

## **Eligibility**

Any Virginia primary PSAP is eligible to apply for and receive funding from the FY23 PEP. Secondary PSAPs are not eligible for PEP funding. Grant funds are to be used to supplement the portion of local governments' budgets, not to supplant funds.

## **Funding Amounts**

Approved grants in this program will receive funding from the PSAP Grant Program before any other funding priority. PSAPs have two funding options:

- \$3,000 per primary PSAP for individual PEP requests
- \$4,000 per primary PSAP for multi-jurisdictional PEP requests

Multi-jurisdictional PSAP education or training projects require that one eligible primary PSAP act as the "host" for the initiative. The "host" will be the fiscal agent responsible for fulfilling all grant requirements. All jurisdictions participating must be identified in a MJA signed by all parties.

PSAPs may receive an award for an individual PEP grant and participate in a multi-jurisdictional PEP grant in the FY23 grant cycle. However, the multi-jurisdictional PEP grant award cannot be used to supplement an individual PEP grant award that has been exhausted during the grant award period.

#### **Grant Award Period**

The FY23 PEP is an annual grant program with an award period that runs consistent with the Commonwealth of Virginia's fiscal year. The twelve month grant award period begins on July 1, 2022 and ends on June 30, 2023. All grant funds must be expended by the end of the grant award period. PEP grants are not eligible for extensions. The Board will approve the PEP awards at their November 2021 meeting.

## **Grant Cycle and Application**

The FY23 grant application cycle for the PEP begins on July 1, 2021 and will remain open until 5:00 pm on September 30, 2021. PEP grant applications are available from VDEM's 9-1-1 and Geospatial Services website.

Each PEP application must include the following:

- Description of how the education/training is 9-1-1/GIS specific and how this will benefit the employee(s) and/or PSAP(s)
- Breakdown of the funding allocation of the 9-1-1/GIS education/training opportunities
- Evaluation plan that describes how the PSAP will measure the extent to which employees of the grantee PSAPs received value from the education/training

## **How to Apply/Deadline**

The FY23 PEP application cycle begins on July 1, 2021. PEP applications must be submitted electronically to the NG911 Funding and PSAP Grant Program mailbox (<u>psapgrants@vdem.virginia.gov</u>) using the appropriate form and with required supporting documentation copy to the Regional Coordinator by 5 pm on September 30, 2021.

# **Program Concept**

The PEP funds registration/training fees, lodging, travel assistance (for VA APCO, VA NENA, and VAMLIS state conferences only), M & IE (meals and incidental expenses for all other conferences and training opportunities), required training course material, and certifications. Life-saving courses or training must be provided by instructors certified by the American Red Cross or American Heart Association. Reimbursement for travel assistance and M & IE requires an overnight stay. Reimbursement information is available from <a href="VDEM's 9-1-1">VDEM's 9-1-1</a> and Geospatial Services website. Reimbursement will only be made at the posted rate effective on the date of the training, plus applicable state and occupancy taxes based on the Commonwealth of Virginia Travel Guidelines.

## **Program Goals and Objectives**

The PEP is designed so that all primary PSAPs will take advantage of inperson and online opportunities including subscription based learning programs. Education and training must be related to technology adoptions, ongoing management of technology hardware/software, career development specific to Public Safety Communications (PSC) and/or GIS personnel, knowledge and skill development for the creation, maintenance, and management of GIS data required for use in the PSAP, and other relevant matters. (See "GIS Education and Training" under the Definitions section for examples of allowable GIS education and training.)

## **Payment Request Process**

The PEP uses a cost recovery method of funding. In the Comprehensive Project Description section of the PEP grant application, the applicant will provide a reasonable estimate of the funds to be used. The grantee will pay the costs of all allowable expenses. Mileage and fuel are not allowable expenses under the PEP grant funding.

Within 30 calendar days of the end of the education/training event (or next business day if the 30<sup>th</sup> day falls on a weekend or holiday), the grantee must submit:

- Hotel receipt, conference/training registration receipt, and certificate of completion, if applicable. A conference registration form or a hotel reservation confirmation are not sufficient, and therefore, are not an acceptable form of documentation.
- Online education/training payment documentation (including a dated certificate of completion for any online training received).
- ☐ A list of all those attending the conference/training and the dates of attendance.
- ☐ A copy of the event agenda to determine the provided meals for subtraction from the per diem. This is not required for the

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standard in-state conferences as this is already known. Receipts are not required for meal reimbursement.

- A detailed invoice for all allowable expenses in association with an education/training opportunity.
- EXCEPTION: Grantee may seek reimbursement for subscription courses at the end of the grant award year (June 30<sup>th</sup>), but within 45 days of June 30<sup>th</sup> of the expiring grant award year.
  - Payment of invoices for these programs cannot overlap fiscal years and cannot extend beyond the grant award period.
  - To the extent practical, a single reimbursement request should be submitted for subscription based learning programs.

In the event that additional documentation is required from the grant recipient to process the payment reimbursement request, the Program Manager shall make the first contact with the grant recipient to request the information. Generally, such requests will be made by email, but can be made by telephone if easier with an email follow up for documentation. The Regional Coordinator for the locality will be copied on the request and follow up emails. The payment request will be held until the additional information is provided and not be partially paid, unless requested by the PSAP.

- If the required information is not received from the grant recipient within ten (10) business days of the request for additional information, the Program Manager will alert the Regional Coordinator for that locality to follow up with the grant recipient. The Regional Coordinator will contact the grant recipient to determine the cause for the delay in response and work with the Program Manager to determine a path forward to getting the required information or rejecting the request.
- If the required information is not received by the Program Manager within twenty (20) business days of the request for additional information, the Program Manager will alert the PSC Coordinator. The PSC Coordinator will determine if additional action is necessary.
- If the required information is not received by the Program Manager within thirty (30) business days of the request for additional

information, the Program Manager will summarily reject the Grant Drawdown Request with an email to the grant recipient, copying the responsible Regional Coordinator and PSC Coordinator, asking them to resubmit the PEP drawdown request when all of the required information is available.

PEP grant payment requests received without all required receipts will be considered null submissions after 30 calendar days of notification and non-receipt of required documentation.

In addition, grant payment requests will be held until all progress reports, or other Board required information, are received.

#### **APPENDIX**

## **APPENDIX A: INTEROPERABILITY REQUIREMENTS**

# Interoperable Definition for Commonwealth of Virginia NG9-1-1 ESInet<sup>1</sup>

Below is a summary of requirements for a NG9-1-1 Solutions provider other than AT & T to be considered interoperable with the Fairfax County NG9-1-1 ESInet ("Commonwealth's ESInet") solution.

- Jurisdiction's ESInet solution will be responsible to ensure integrated text, voice, and data interoperability with the state's NG9-1-1 solution. This includes, but is not limited to, the following requirements:
  - Establishing redundant, diverse ESInet and Next Generation Core Services (NGCS) connectivity to the Commonwealth's ESInet at locations defined by VDEM.
  - Providing NENA standards based border control function (BCF) at the jurisdiction's NG9-1-1 provider's edge.
  - Ensuring NOC to NOC communications SOPs are established between the jurisdiction and the Commonwealth ESInet.
  - Lab-to-lab testing in non-live environment with current production software releases to verify interoperability.
  - Support Transitional paths to NG9-1-1 to allow transfer of calls to any neighboring jurisdiction (support legacy call transfer to an ESInet [via interworking IPSR<sup>2</sup> to i3<sup>3</sup> protocols] and support inbound ESInet calls to a legacy PSAP [via interworking i3 to IPSR protocols]).
  - Support SIP interconnection with use of SIP call delivery and use of i3 protocols including but not limited to PIDF-LO, LoST, HELD, GET, SIP REFER, Subscribe/Notify messaging, and EIDD as defined by the Commonwealth's NGCS provider's specification.

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<sup>&</sup>lt;sup>1</sup> ESInet (Emergency Services IP Network) – a managed IP network used for emergency services communications that can be shared by all agencies. In the context of this definition, the Next Generation Core Services (NGCS) that operate on the ESInet are included.

<sup>&</sup>lt;sup>2</sup> IPSR replaces the functions of legacy selective routers by routing 9-1-1 calls via Internet Protocol (IP) to a PSAP using existing mechanisms (e.g., ANI, p-ANI, ESRK) and converts the call to SIP signaling.

<sup>&</sup>lt;sup>3</sup> I3 is shorthand terminology for the ESInet and NGCS and systems that are in conformance with NENA-STA-010.

 Provide an ESInet solution inclusive of pricing for text-to-911 Text Control Center services. This solution must provide the ability to transfer texts received initially at the first PSAP to any other Commonwealth PSAP, regardless of NG9-1-1 ESInet/NGCS services provider.

# PSAP Grant Program Decision Brief

Type of Request: NG9-1-1 Funding Award Amendment	Date Submitted: February 10, 2021
PSAPs: New Kent County	Amount of Request: \$40,756.88
Staff Recommendation: Approval	

#### 1. Briefly define the problem/issue:

NGS staff is requesting that the funding award for New Kent be amended to include additional funding to cover costs of on-site connectivity work. If approved by the Board, the amount of the revised funding award would be \$397,902.60. This revised funding award includes \$40,756.88 in additional funding for on-site connectivity costs.

## 2. Background (include important dates):

New Kent's NG9-1-1 Migration Proposal (MP) initially contained an initial quote of \$30,000.00 for i3 services. Since receiving the MP, the locality was awarded NG9-1-1 funding and selected a NG9-1-1 solutions provider. It was later determined that on-site upgrades were needed.

## 3. Major Considerations:

None.

#### 4. Recommended action:

9-1-1 Services Board approval based on PGC recommendation.

#### 5. Alternatives to recommended action:

None.

# PSAP Grant Program Decision Brief

Type of Request: NG9-1-1 Funding Award Amendment	Date Submitted: January 28, 2021
PSAPs: Salem	Amount of Request: \$63,838.08
Staff Recommendation: Approval	

#### 1. Briefly define the problem/issue:

Recurring costs were not included in funding request. NGS staff is requesting that the funding award for Salem be amended to include recurring costs. If approved by the Board, the amount of the revised funding award would be \$378,492.91. This revised funding award includes \$63,838.08 in additional funding for recurring costs.

## 2. Background (include important dates):

When Salem submitted their PAL they did not include recurring costs of \$63,838.08 and it was not noticed before the Board approved their funding on 11/12/20. This error was caught by staff on 1/28/2021. Therefore, staff is seeking the award amendment on behalf of the locality.

## 3. Major Considerations:

None.

#### 4. Recommended action:

9-1-1 Services Board approval based on PGC recommendation.

#### 5. Alternatives to recommended action:

None.

# PSAP Grant Program Decision Brief

Type of Request: NG9-1-1 Funding Award Amendment	Date Submitted: January 25, 2021	
PSAPs: Madison County	Amount of Request: \$6,534.44	
Staff Recommendation: Further consideration needed by the Board		

#### 1. Briefly define the problem/issue:

NGS staff is requesting that the funding award for Madison County be amended to allow IP recording on their voice logger. If approved by the Board, the amount of the revised funding award would be \$396,975.48. This revised funding award includes \$6,534.44 in additional funding for IP recording.

## 2. Background (include important dates):

A quote was provided previously and their award was amended to include \$3,250.00 for voice logger. The vendor has now provided the PSAP with a revised quote and the cost is higher.

## 3. Major Considerations:

None.

#### 4. Recommended action:

9-1-1 Services Board approval based on PGC recommendation.

#### 5. Alternatives to recommended action:

None.